



Government
of Canada

Gouvernement
du Canada

New Substances Notification (NSN) for Cell and Gene Therapy Organisms

CAPRA

DATE: June 17, 2025

Source: studiocasper/Signature/iStock

Overview

- In the first part of the presentation, we will go over the *Canadian Environmental Protection Act* and the *New Substances Notification Regulations (NSNR)*
- The second part of the presentation will focus on the *New Substances Notification Regulations (Organisms)* and cell and gene therapy organisms specifically

Legal and Regulatory Authority

- *Canadian Environmental Protection Act, 1999 (CEPA)*
 - Important part of Canada's federal environmental legislation aimed at preventing pollution and protecting the environment and human health
 - Defines 'substance'
 - Defines the criteria of section 64 of the Act (toxicity)
 - Establishes the Domestic Substances List
- There are 2 New Substances Notification Regulations:
 - *New Substances Notification Regulations (Chemicals and Polymers)*
 - *New Substances Notification Regulations (Organisms)*
 - Ensures that no new substance is introduced into the Canadian marketplace before an assessment of its potential risks has been completed

The Domestic Substances List

- Domestic Substances List (DSL):
 - If substance is not listed on the DSL, it is considered new to Canada and is subject to the NSNR
- All additions and deletions are published in the *Canada Gazette*
 - living organisms are listed by explicit biological name on the public list or by confidential number and masked name on the confidential list

Substance

- Defined in CEPA as:
 - Any distinguishable kind of organic or inorganic matter whether animate or inanimate
- Substances include living organisms:
 - Bacteria
 - viruses
 - Cells
- Definition of a living organism:
 - Living organism is a substance that is an animate product of biotechnology
- Substances used in biologic drugs, such as cell and gene therapy organisms, are captured in the definition of biotechnology as outlined in CEPA:
 - *the application of science and engineering in the direct or indirect use of living organisms or parts or products of living organisms in their natural or modified forms.*

Substances regulated under other Acts

Substances manufactured or imported for a use that is regulated under an Act or Regulation listed in Sch 2/4 of CEPA are not subject to the NSNR

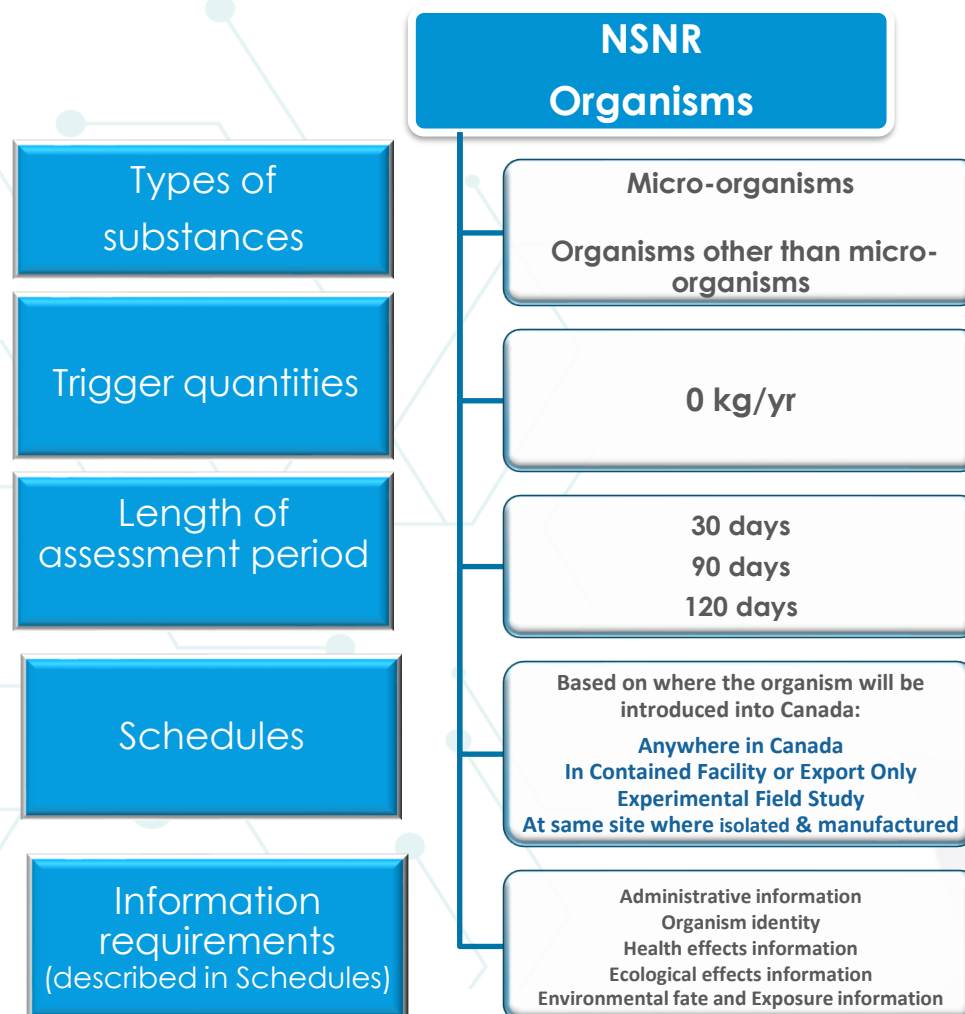
Schedule 2 (Chemicals and Polymers)	Schedule 4 (Living Organisms)
Pest Control Products Act & Pest Control Products Regulations	Pest Control Products Act & Pest Control Products Regulations
Feeds Act & Feeds Regulations	Feeds Act & Feeds Regulations
Fertilizers Act & Fertilizers Regulations	Fertilizers Act & Fertilizers Regulations
	Seeds Act & Seeds Regulations
	Health of Animals Act & Health of Animals Regulations (veterinary biologics)

The *Food and Drugs Act* is not listed in Sch 2 or Sch 4; substances intended for use in products regulated under the F&DA (such as biologic drugs) are subject to the NSNR

Research and Development Exemption

- Is used only for R&D (as defined in NSNR (Organisms))
 - specific containment criteria and quantity restrictions
- Organisms used in drug clinical trials are not considered R&D if they are injected into patients – no longer considered contained.

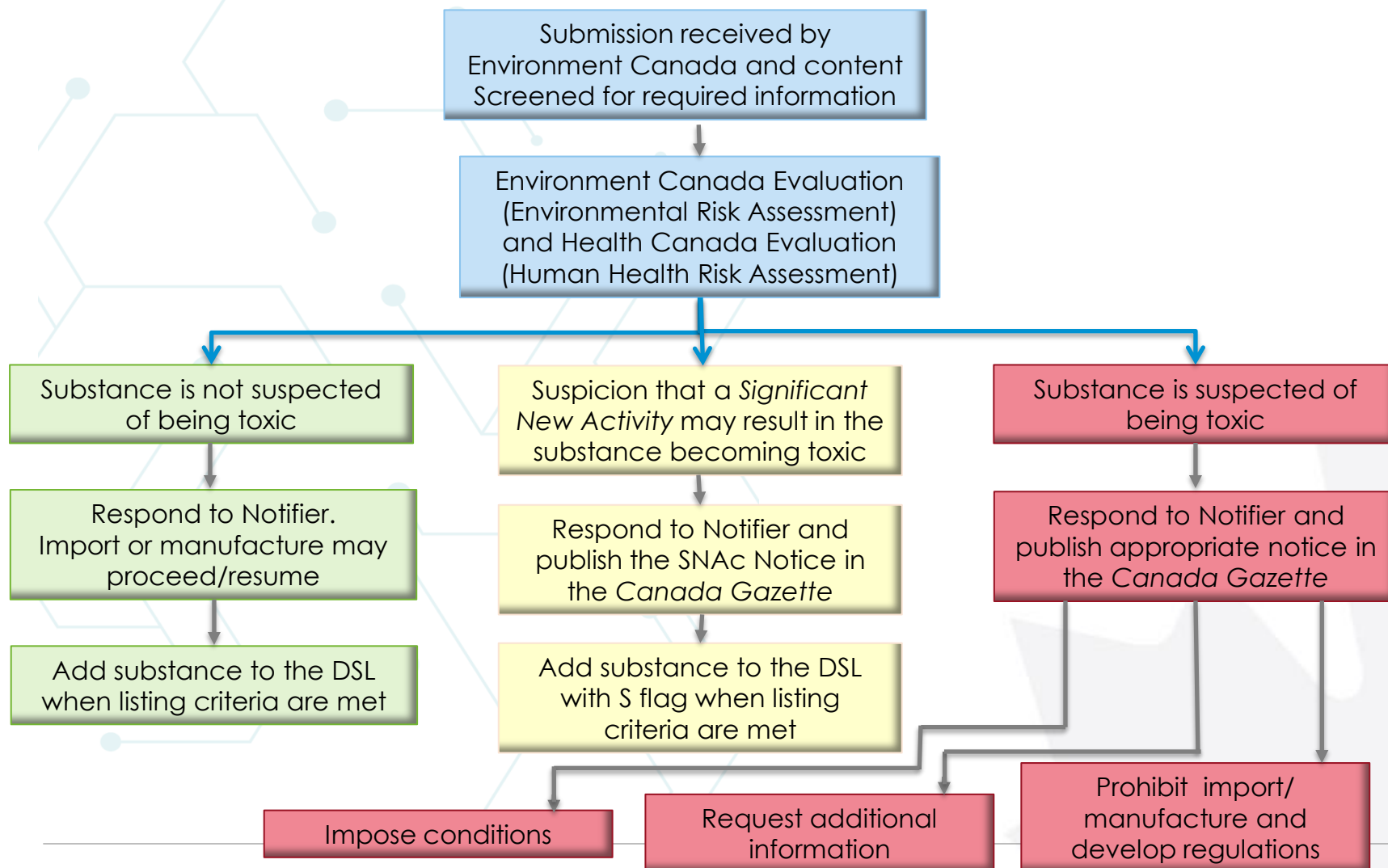
New Substances Notification Regulations (Organisms) Overview



New Substances Notification (NSN)

- Manufacturer/Importer responsibility to submit prescribed information prior to manufacture or import beyond regulatory trigger quantities:
 - Cover letter
 - NSN reporting form
 - Attachments (including required test data and all other information required by the schedule)
- Government responsibility to assess information and take action when warranted within prescribed timeframes.
- Assistance preparing an NSN:
 - Pre-notification consultation
 - Guidance Document for the *New Substances Notification Regulations (Chemicals and Polymers)*: <https://www.canada.ca/en/environment-climate-change/services/managing-pollution/evaluating-new-substances/chemicals-polymers/guidance.html>
 - Guidelines for the Notification and Testing of New Substances: Organisms <http://www.ec.gc.ca/subsnouvelles-newsups/default.asp?lang=En&n=22FC25C8-1>

Notification Process and Assessment Outcomes



Assessment of Biologic Drugs

- Safety, quality and efficacy of biologic drugs are assessed under the *Food and Drugs Act* (F&DA) administered by the Biologics and Radiopharmaceutical Drugs Directorate (BRDD);
- Environmental and indirect human health assessment of new substances found in biologic drugs is conducted by the New Substances Program, which is jointly administered by ECCC and HC, under *Canadian Environmental Protection Act, 1999* (CEPA).

Supplementary Guidance for Cell and Gene Therapy Organisms

- [Supplementary Guidance Document for the Notification and Testing of New Substances: Organisms Used in Cell and Gene Therapy under Schedule 1 of the New Substances Notification Regulations \(Organisms\)](#)
- This supplementary guidance document is intended to complement *the Guidelines for the Notification and Testing of New Substances: Organisms*.
- The supplementary guidance is an interim measure intended to assist notifiers until a more permanent solution is adopted for cell/gene therapy substances
- The supplementary guidance addresses the technical requirements for 3 different types of cell and gene organisms:
 - human cells
 - replicating substances
 - non-replicating substances

Supplementary Guidance Continued

Human cell-based substances:

- cultured non-modified human cells, or
- genetically modified human cells that carry a non-replicative/replication incompetent vector or carry no vector at all.

Non-replicating substances:

- genetically modified to be incapable of replication except under specifically controlled conditions, such as non-replicative virus, non-replicative bacterium or non-replicative vector

Replicating substances:

- the capacity to divide or replicate in the human body and/or in the environment such as a replicative vector (including a human cell-based substance that contains a replicative vector), oncolytic virus or oncolytic bacterium.

Supplementary Guidance Continued

- Streamlined the notification process: notifiers can provide standardized statements for certain information requirements instead of literature searches

- For example:

A description of the biological and ecological characteristics of the micro-organism, including its life cycle

The following statement may be included to meet the information requirement if it is applicable:

The notified substance is a human cell. As mentioned in subparagraph 1(f)(v), human cells require specific conditions to survive, grow and replicate which are not found outside the human body. A description of the life cycle outside of the human body is not available as it will not survive or replicate outside the human body.

- The guidance document provides standard statements for certain waiver requests

Cell and Gene Therapy

- Policy for cell/gene therapy organisms: 30-day assessment period instead of 120 days.
- Possible to cross reference information found in the CTA/NDS to satisfy information requirements in the NSN.
- Consolidated NSNs.

Review of the NSNR (Organisms): Proposed Approach for Regulatory modernization

- NSNR (Organisms) modernization is focussed on 3 themes:
 - Improving openness and transparency
 - Responding to advances in science and technology; and
 - Reducing regulatory inefficiencies

Objective: Facilitate access to innovative products of biotechnology, including biologic drugs subject to F&DA by streamlining the environmental assessment of living organisms used in biologic drugs.

Inspection & Enforcement

- Environment and Climate Change Canada enforcement officers may carry out inspections under CEPA
- If convicted, possible penalties are:
 - Fine and/or imprisonment
- Discussed in further detail in the Enforcement and Compliance Policy for the Canadian Environmental Protection Act:
<https://www.canada.ca/en/environment-climate-change/services/environmental-enforcement/publications/compliance-policy-canadian-protection-act.html>

Key Messages

- Living organisms not on the DS List intended for use in cell and gene therapy require the submission of a Schedule 1 anywhere in Canada NSN 120 days prior to import or manufacture
- The New Substances program has a policy of completing the assessment in 30 days rather than 120 days
- The supplementary guidance for cell and gene therapy organisms is specifically tailored for cell and gene therapy substances
- Pre-Notification Consultation (PNC) to help notifiers with their NSN package
- For assistance preparing a New Substances Notification:

Substances Management Information Line

substances@ec.gc.ca
1-800-567-1999

Environmental Assessment Unit

eau-uee@hc-sc.gc.ca
1-866-996-9913